



**Committee for Risk Assessment  
RAC**

Annex 2

**Response to comments document (RCOM)**  
to the Opinion proposing harmonised classification and  
labelling at EU level of  
**copper(II) carbonate--copper(II) hydroxide (1:1)**

**EC number: 235-113-6**  
**CAS number: 12069-69-1**

CLH-O-0000001412-86-41/F

**Adopted**  
**04 December 2014**

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

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**COMMENTS AND RESPONSE TO COMMENTS ON CLH: PROPOSAL AND JUSTIFICATION**

Comments provided during public consultation are made available in the table below as submitted through the web form. Any attachments received are referred to in this table and listed underneath, or have been copied directly into the table.

All attachments including confidential documents received during the public consultation have been provided in full to the dossier submitter, to RAC members and to the Commission (after adoption of the RAC opinion). Non-confidential attachments that have not been copied into the table directly are published after the public consultation and are also published together with the opinion (after adoption) on ECHA's website.

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**Substance name: copper(II) carbonate-copper(II) hydroxide (1:1)**

**CAS number: 12069-69-1**

**EC number: 235-113-6**

**Dossier submitter: France**

**GENERAL COMMENTS**

Date	Country	Organisation	Type of Organisation	Comment number
03.02.2014	Germany		MemberState	1
Comment received				
The DE CA supports the FR CA's proposal for Acute Tox 4 – H302, Acute Tox 2 – H332 and Eye Irrit. 2 - H319. The DE CA has general problems with some methodologies referring to the environmental classification used in the CLH-proposal. The DE CA supports the proposed acute classification as H400 with M-factor of 10, however suggests considering a Chronic M-factor of 10.				
Dossier Submitter's Response				
<b>Human health hazard:</b> ok thank you <b>Environmental hazard:</b> see response to detailed comment below				
RAC's response				
Response to toxicological comments: noted. Response to environmental comments: see below.				

Date	Country	Organisation	Type of Organisation	Comment number
31.01.2014	United Kingdom	Regulatory Compliance Limited	BehalfOfAnOrganisation	2
Comment received				
We acknowledge and appreciate the alignment with the copper risk assessment dossier as well as the incorporation of some post risk assessment data.				
For most endpoints, the data used and interpretation of the data reflect the hazard profiles agreed in the copper risk assessment report (RAR) and used for the REACH dossiers.				
For the environmental endpoints, we noted some differences between the copper carbonate CLH report and the REACH dossier. These differences did not lead to a different classification.				
See non-confidential attachment below.				
Dossier Submitter's Response				
See response to comment no. 7 below.				

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

RAC's response
See response to comment no. 7 below.

**OTHER HAZARDS AND ENDPOINTS – Hazardous to the Aquatic Environment**

Date	Country	Organisation	Type of Organisation	Comment number
03.02.2014	United Kingdom		MemberState	3

**Comment received**

It is important to note that our comments reflect the general classification approach used for the range of copper compounds and are not specific to individual substances.

Many of the copper compound CLH Reports refer extensively to biocide CARs or pesticide DARs. Whilst we appreciate the time since the reports were initially prepared, we note that a more recent EFSA opinion and agreed endpoints for pesticidal uses of copper (dated 2013) than the one referred to (2008) is available. The authors may wish to consider the final agreed key endpoints and data gaps identified by EFSA (along with more recent biocide reviews) to see if there are any significant changes or new data.

For all the copper compounds, it would help to be clear throughout the reports whether they are referring to the whole technical substance in question, the pure substance, total copper, or dissociated ionic copper (Cu<sup>2+</sup>). This is important when it comes to how the exposure and (eco)toxicity units are presented. Wherever units are quoted (e.g. µg/L), it should say in what form that copper is expressed.

It is useful to have noted that nano-forms of Cu exist - and we agree with the suggestion that these are considered separately pending further information on representivity/read-across of the existing bulk Cu data. This would be a useful principle to note for all future substances where nano-forms also exist and we feel this distinction should also appear in the final

**Environmental fate assessment**

Much of the env.fate section attempts to equate removal of dissolved ionic copper from the water phase with the rapid degradation criterion for organic substances of >70% degradation in 28 days. It is noted in the reports that transformation of one metal 'species' to another does not equate with degradation of an organic substance and that (bio)availability of the different forms of copper is a key consideration. The current ECHA CLP Guidance for metals (Annex IV) focuses mainly on exposure to metals and metal compounds dissolved in the water phase and on transformation processes that occur only within the water column. The focus in the guidance is on determining 'rapid environmental transformation'. However, it does suggest that it may be possible to incorporate other processes such a water-column residence times, deposition and subsequent re-mobilisation. Whilst the copper CLH reports clearly attempt to do this, there is currently no standard means of incorporating removal, e.g. to dissolved organic carbon (DOC) or sediment, within the hazard classification system for organic or inorganic substances.

The approach used in the reports to indicate rapid environmental transformation or removal relies on a number of assumptions which are not well supported; for example:

- It assumes that there is sediment present to act as a 'sink' for copper, which may not always be the case.
- It is not always clear what form the initial loading comprised in each case - was it already as dissolved Cu<sup>2+</sup> and if so, can the model (and fate studies) account for different

## ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)

loading rates and the different forms of copper discussed here (which presumably initially dissociate at different rates)?

- The main scenario discussed is a generalized 3 m deep lake situation. Lakes are usually large, static, permanent and have sediment of some description, however this may not reflect many other EU surface water bodies such as ponds, rivers and streams - where increased water movement, turbidity, less sediment, different depths, etc.. could affect the amount of copper remaining in solution or suspension. We therefore wonder whether a 'realistic worst case' situation has indeed been modelled?

- With various adjustments, e.g. to settling velocity, suspended solids, the TICKET-UWM model appears able to reflect the fate of copper in some (not all) of the available field/semi-field tests. However, it is not then used to extrapolate to other water body types with very different characteristics. We think this should be the main point of the modelling, to add value to the existing field data set, rather than to simply interpret it.

- Where there was continuous 'post-loading' in the MELIMEX experiment, this was more difficult to model and indicated that the rapid removal benchmark was not met. In the 'real-world' there may be continuous or repeated exposures, particularly of larger water bodies, from multiple sources. The chronic criteria (+ M-factor) are meant to address hazards over a longer time period than just a few days - so, for hazard classification purposes we would expect rapid transformation/removal to be able to cover the majority of situations, not just one-off exposures.

- The reports considers that most copper reaches the sediment, where much of this is then locked up in different forms (especially with sulphides) and is no longer available. This relies upon the assumption that most sediment, if present, is anaerobic and this process is fairly instantaneous. In reality, the top layers of sediment might well be aerobic - and the transit and mixing time with more anaerobic layers will vary according to the water body and sediment type, as well as temporally and spatially. Is this variability covered? Are the levels of sulphide assumed in the model (based on the Flanders data set) representative of other EU water bodies? Also, what happens if the sediment is already contaminated with metals, is there always enough 'spare' AVS left or will there be cases where it is already saturated so not available for new metal?

Because of these difficulties in describing and modelling all (or even one) relevant/realistic 'worst case' scenario for removal to sediment or to DOC/POC - such mitigating factors are rarely used to refine the hazard classification for organic substances. Most tests for organic substances in fact try to minimise such removal mechanisms to make them as bioavailable as possible, therefore taking account of this for metals would be inconsistent with usual practice. Ready biodegradability tests are difficult to pass, so metal transformation/removal should also face a similarly stringent test. Because of this, we cannot currently support the claim of rapid removal of copper based on the evidence in the dossiers.

On bioaccumulation; we agree this is probably not an issue, provided internal homeostatic excretion, transformation and detoxification mechanisms can always regulate levels within organisms under realistic worst case exposure conditions. Could the bioaccumulation potential of copper be related to the standard CLP triggers in a similar way as attempted for rapid degradation?

Ecotoxicity assessment

It isn't always clear why some ecotoxicological endpoints (e.g. from the DAR) are quoted for some forms of copper but not others. They're not just the worst case values and its not always clear between the various reports why they've been selected and how they're treated. Whilst there may be limitations to what was measured and reported in the studies and DAR, some endpoints appear as both total and dissolved Cu, as nominal or measured.

## **ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

Could these all be adjusted and expressed in the same consistent way? The form in which data from the EU Voluntary Risk Assessment Report (VRAR) are expressed is also unclear in the tables (dissolved copper?).

The separation of the VRAR endpoints into the different pH ranges is potentially useful, although there is no explanation why the particular bands have been chosen and only the lowest values are selected anyway, which makes it unclear why the separation was performed in the first place. There is also no discussion of the impact of other water quality parameters (e.g. hardness) on toxicity. Ultimately, at least for some of the substances, the DAR endpoints are preferred anyway - so it is not always clear what role the VRAR data have. As mentioned, these data have never been considered by a 'technical group competent for classification' and there is uncertainty over transformation/dissolution of some of the substances. It might therefore be useful to present more information on data from the VRAR in an Appendix - if their basis and validity were described in more detail, then greater reliance and use might be made of them. All of the DAR and VRAR endpoints might then be considered together instead of separately?

The use of geometric means may be accepted if they cover the same effect end points for the same species, tested under similar enough conditions (the dossiers do not provide any rationale for the derivation of geometric means for individual species). The CLP guidance also indicates that at least four endpoints are preferred for each geomean. This may be important for key values such as the short-term Pimephales promelas data at pH 5.5-6.5, where only two studies are available. In this case, might it be better to select the lowest value of 0.0044 mg/L for this pH range? Ideally 'sensitive' species in acute tests should also be reflected in the chronic data set. As there is no long-term test for P. promelas at this pH range, might this require use of the surrogate approach and affect the acute and chronic reference values that have been selected? For long-term toxicity to fish, it also appears that an *Oncorhynchus mykiss* ELS NOEC of 0.0017 mg dissolved Cu/L (from DAR data) is missing from the study on 'Copper Hydroxide WP' - this would be equivalent to (and lower than) the dissolved Cu values apparently from the VRAR.

Given the amount of ecotoxicological data on copper, could more use be made of species sensitivity distributions (SSD) and HC5 values (if presented separately for each trophic group and for short and long-term). It appears that there are more ecotox data on copper than those given here, particularly for invertebrates where only *Daphnia/Ceriodaphnia* are presented in the reports. Data on various other invertebrates are reported in the VRAR but its not clear why these are omitted.

Additional SSDs are presented in the VRAR, are any of these appropriate? Discussion with colleagues working on the Water Framework Directive highlight that they have derived Environmental Quality Standards (EQS) for copper using the whole available data set, including data in the VRAR. These EQS were, in part, determined using SSDs and Biotic Ligand Model (BLM) calculations and a fairly high degree of confidence was expressed in their derivation. Since there are analogies with at least the chronic classification endpoint for copper, we wonder whether use could also be made of this EQS work? The use of SSDs and HC5s for copper would set new precedents for hazard classification however, so it might be questioned whether we should always default to the lowest value when we have such a data-rich substances.

One HC5 is mentioned in the CLH Reports for sediment dwellers. Given the suggested removal to and persistence in sediment, there is relatively little discussion of the exposure and hazard to sediment dwellers - even though it is said that uncertainty here is high. The SSD behind this HC5 is not presented and there is also little information on the chironomid

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

study from the tribasic copper sulphate DAR (included under algal endpoints at 5.5). Presumably this is based on a water spiking study whereas the VRAR HC5 (in mg/kg) is from sediment spiked studies? With further information from the studies, might it be possible to recalculate the endpoints according to sediment pore water concentrations? How the aquatic hazard classification should be determined in the presence of sediment is still unclear however.

Further reference to the studies reported in the copper DARs for algae may allow presentation of their NOEC values for inclusion in the long-term hazard assessment.

The final 2013 EFSA Conclusion on pesticidal use of copper compounds reports a microcosm 'NOEC' of 0.0048 mg dissolved Cu/L (rather than 0.00312 mg/L at 5.4.4 and 5.5), although it is unclear how this would be used for hazard classification.

In the table at Section 5.5 a 21-day endpoint for *O. mykiss* is reported, but it is not clear how relevant this is for comparison with the classification criteria.

Ideally it would help to have briefly explained the Ecotoxicity Reference Value (ERV) concept, as it is not initially clear why endpoints expressed as either the substance in question, or total Cu, or ionic Cu<sup>2+</sup> (whichever is considered the most appropriate form) cannot be used at face value. We haven't checked all of the ERV calculations, however, whilst the chronic ERVs from the VRAR can be back-calculated to identifiable endpoints, we could not find the endpoint used to derive the acute VRAR ERV at pH 5.5-6.5 of 0.045 mg/L. Overall, the selection of appropriate short and long-term endpoints for each trophic group and the workings for these ERV calculations, could be presented more clearly for each substance.

Overall, and depending on the response to our comments, we do not currently agree that the substances can be considered rapidly removed, therefore we feel that all of the substances should be classified H400/410 with relevant M factors.

**Dossier Submitter's Response**

In the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have indeed been deleted. Moreover, as no consensus was found during the ECHA workshop on the concept of rapid removal on February 8<sup>th</sup>, 2012, and taking into account comments from several MS (Finland, Germany, Denmark, Belgium, UK) this concept might be not considered in the current assessment. The long-term classification and M factors would therefore need to be updated accordingly (see final proposal for Chronic classification and M factor at the end of this document).

For bioaccumulation, the question would need further clarification before answering.

All endpoints are expressed in all available forms in the tables for better transparency. For the VRA, as mentioned in the introduction of section 5.4, all endpoints are expressed in dissolved copper.

Concerning VRAR endpoints, a link to the appendix related to classification could be added in the document. For the question on whether or not data from the DAR and VRAR should be considered together, we considered that they shouldn't as data from the VRAR are not specific for Dicopper oxide; copper (I) oxide, when data from the DAR are.

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

Considering the use of geo mean values, we agree, however in this case there is no impact on classification.

For long term data on fish issued from the DAR, data on specific salts were related to each compound.

Concerning SSD, it is our knowledge that HC5 are not used for classification purposes. Concerning the remark on microcosm study, it is our understanding that these values are neither used for classification purposes.

In the table at Section 5.5 a 21-day endpoint for *O. mykiss* is reported for information.

For ERV calculations, all endpoints used were expressed in dissolved copper before transformation.

**RAC's response**

We note that the DS did not respond to the suggestion to check the most recent EFSA opinion for pesticidal uses of copper (dated 2013), which includes microcosm data (a NOEC of 0.0048 mg dissolved Cu/L). Given the amount of data already available, we do not think that significant changes are likely.

In terms of how the test results were reported (i.e. technical substance, pure substance, total copper or dissociated ionic copper), we note the comments of the DS so have assumed that the results are expressed in terms of dissolved copper ions unless otherwise indicated.

We agree with the comments made about the rapid removal concept, and note that the DS does too. This affects the chronic classification. The comment about bioaccumulation potential was not addressed by the DS, but it does not affect the classification given the decision on rapid removal.

The comments suggest that more information should be provided about the data from the vRAR. The DS said that an appendix could be added, but that the data should not be combined with those for the substance because they are not substance-specific (unlike the DAR). We do not think this is correct – classification has to take account of all reliable relevant data on copper ecotoxicity. This has been done in the opinion.

The DS agrees with the comment that the use of geometric means may not be appropriate for the short-term *P. promelas* data at pH 5.5-6.5 (implying that the surrogate approach should be considered), but states that there is no impact on the classification. We think there is an impact, and this is considered in the opinion. The DS prefers data from the DAR for each substance, but as noted above, all relevant data should be considered, including the missing *O. mykiss* ELS NOEC. This is also considered in the opinion.

The DS does not consider that species sensitivity distributions (SSD) or microcosm data are relevant for classification. We think that these could be used with an adequate justification, especially for data rich substances such as copper, provided that they do not mask differences in sensitivity under different abiotic conditions. The DS does not respond to the comment that copper data have been considered for EQS setting by some Member States, but as no references were provided, this cannot be followed up by RAC.

We do not think that toxicity to sediment dwellers is relevant for the proposal.

The DS does not respond to the comment that it is unclear which endpoints were used to derive the ERVs. We have therefore clarified this in the opinion and shown how the ERVs are calculated for each substance.



**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

Date	Country	Organisation	Type of Organisation	Comment number
03.02.2014	Germany		MemberState	4
Comment received				
<p>The DE CA has general problems with some methodologies referring to the environmental classification used in the CLH-proposal:</p> <p>i) Methodology for chronic classification            Regarding the chronic environmental classification and labeling, the proposal is based on the concept of "rapid removal" for assessment of environmental transformation. However, the interpretation of this concept is not yet finally agreed upon (cf. comment by the ECHA on page 503 of the Guidance Document for the application of CLP criteria).            In the view of the German Federal Environment Agency the concept of "rapid degradation" as foreseen by the CLP Regulation for organic substances cannot be compared to the risk based concept of "rapid removal/transformation" of inorganic substances (metals are not degraded but simply relocated from the water column to e.g. the sediment). Hence, the concept of "rapid removal" seems not adequate for the hazard based classification according to CLP. For this reason we cannot support the chronic classification proposed by FR.            As long as the concept of "rapid removal" for inorganic compounds is not finally agreed upon, the aquatic chronic classification should be based on the criteria for not rapidly degradable substances as it was done for all substances including metals before.</p> <p>ii) Use of geometric mean for classification and labeling            According to the CLP Regulation (section 4.1.2.3) "the lowest of the available toxicity values shall normally be used to define the appropriate hazard category(ies)." In the Guidance Document on the application of the CLP criteria the following is stated: "Where more than one acceptable test is available for the same taxonomic group, the most sensitive (the one with the lowest L(E)C50 or NOEC/EC10) is generally used for classification. [...] When larger data sets (four or more values) are available for the same species, the geometric mean of toxicity values may be used as the representative toxicity value for that species."            Accordingly, the geometric mean may be used for the derivation of the lowest acute and chronic endpoint for data rich substances, if four or more endpoints are available for one species. Please note that this is not always the case for the data used for classification in the CLH reports. We therefore suggest using the lowest effects value as it was proposed and agreed for example within the Competent Authority Assessment Reports (e.g. DAR for pesticides, CAR for biocides).</p> <p>iii) Data basis for classification            Most of the data available on copper compounds has been submitted under the EU Voluntary risk assessment (VRA) under the Existing Substances Regulation. The adequacy of the data presented in the VRA is questionable with regard to classification and labeling as it has not been discussed by any technical group competent for classification as stated by FR in the CLH Report. Therefore we suggest taking into account the data which has recently been fully evaluated by competent authorities and which has been taken for a classification and labeling proposal (e.g. DAR for pesticides, CAR for biocides, see specific comments on environmental classification).</p> <p>For these three indicated points, we propose to revise the CLH-Dossier accordingly.</p> <p>Further points:            Please use the correct chemical nomenclature: For copper carbonate please correct <math>\text{CH}_2\text{Cu}_2\text{O}_5</math> to <math>\text{CuCO}_3 \cdot \text{Cu}(\text{OH})_2</math></p>				

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

<p>p. 173 and p.174: From which test substance was the data for endpoints selected?          Biocide Regulation: The lowest NOEC reported under the BPD for copper (e.g. in the Assessment Report for the biocidal active substance copper carbonate / Product type 8, RMS France, September 2011) is 2.2 µg Cu/L (growth of <i>Oncorhynchus mykiss</i>). The respective chronic ERV for copper carbonate would be 7.65 µg/L. Please take this endpoint for the aquatic chronic classification of copper carbonate into account. With regard to the above mentioned chronic ERV of 7.65 µg CH<sub>2</sub>Cu<sub>2</sub>O<sub>5</sub>/L a chronic M-factor of 10 should be considered.</p>				
<p><b>Dossier Submitter's Response</b></p>				
<p>i) In the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have indeed been deleted. Moreover, as no consensus was found during the ECHA workshop on the concept of rapid removal on February 8<sup>th</sup>, 2012, and taking into account comments from several MS (Finland, Germany, Denmark, Belgium, UK) this concept might be not considered in the current assessment. The long-term classification and M factors would therefore need to be updated accordingly (see final proposal for Chronic classification and M factor at the end of this document).</p> <p>ii) We agree, however in this case there is no impact on classification.</p> <p>iii) The biocide CAR is based on data submitted in the RAR. All data available in the pesticide DAR are also included in this dossier.</p>				
<p><b>RAC's response</b></p>				
<p>i) We agree with the comments made about the rapid removal concept, and note that the DS does too. This affects the chronic classification.</p> <p>ii) We agree with the comments about the use of the geometric mean, provided that the data are all reliable. Contrary to the response of the DS, the way that this is applied to some of the data could have implications for the environmental classification of some of the copper compounds (because of the way that molecular weight and number of copper atoms affects ERVs for individual substances based on the same ecotoxicity data point).</p> <p>iii) We are disappointed that the CLH dossier did not in fact include all relevant data available in the REACH CSRs (and voluntary risk assessment report, vRAR), such as for invertebrates. These data have been assessed to be reliable for use in REACH registrations, so we believe they should be used for classification purposes too, even if they have not been independently validated by a regulatory authority (we note that there was some oversight of the data assessment process provided by the Italian Competent Authority and the Technical Committee for New and Existing Substances (TC NES) under the former Existing Substances Regulation, and more recently agreement of the data set at the OECD CoCAM; the overall level of scrutiny provided is unclear – in particular the TC NES did not "agree" any of the data). The opinion therefore considers the impact of the additional data on the classification.</p> <p>The DS has not responded to the additional points that were made, which raise valid concerns about the transparency of the dossier. The opinion discusses the molecular weight of the hydrated and anhydrous forms where appropriate, the number of copper ions per substance and the use of the copper (II) hydroxide data for <i>Oncorhynchus mykiss</i>.</p>				

Date	Country	Organisation	Type of Organisation	Comment number
30.01.2014	Denmark		MemberState	5
Comment received				

## **ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

We do not agree that copper (II) carbonate can be regarded as rapidly “degrading”, and therefore the chronic classification should be Chronic 1 with an M-factor of 1 and not Chronic 2 as suggested in the dossier

*ECHA note: The information below was provided in Rapid-degradation-copper (II) carbonate.doc [attachment no.1]*

### **Danish comments on the environmental classification of copper (II) carbonate**

*We do not agree that copper (II) carbonate can be regarded as rapidly “degrading”, and therefore the chronic classification should be Chronic 1 with an M-factor of 1 and not Chronic 2 as suggested in the dossier.*

In the section on classification for environmental hazards the concept of “rapid removal” has been applied as an analogy to rapid degradation.

However, the “rapid removal” concept is not generally accepted as an applicable tool in classification of metals in neither the CLP nor in the GHS.

Thus in the CLP guidance the paragraphs on “rapid removal” that were introduced in a draft were removed because of “lack of scientific consensus” (Guidance on the Application of the CLP Criteria, Version 4.0, November 2013, Appendix IV, IV.3).

Likewise, EUROMETEAUX and ICMM proposed to introduce the concept of “rapid removal” in the GHS guidance document, Annex A9.7, but the GHS correspondence group in December 2013 decided to leave it out for the same reasons as above in the CLP guidance.

The “rapid removal” concept is risk based, and not adequate for hazard classification purposes.

The outlined procedures and models in the “rapid removal” concept assume completely still-standing water, a situation you will hardly find anywhere in natural waters; certainly that would be rather special localities, and the concept is absolutely inapplicable to running waters. Thus, the suggested procedure not only represents risk assessment, it is not even generic risk assessment, but very, very local risk assessment.

Binding to particles in the water column with a following sedimentation and binding in the sediment has not been accepted for organic substances. The reason for this is that such processes will depend highly on local conditions. Also, the rate of such processes will vary with the depth of the water column, and this was the main argument for not taking volatility into account in the hazard assessment. For the same reasons these processes cannot be applied in the hazard assessment and classification of metals.

The Ticket-Unit-World model has been developed for lakes, so far without currents and turbulence. And the model will not be applicable to running waters. The model also employs binding to organic particles and precipitation of these to the sediment, which, as said above, cannot be accepted in the framework of hazard assessment and classification.

The binding in the sediment (e.g. to sulphides) is not really an irreversible process. It requires undisturbed sediment that doesn't get oxygenized, while in natural waters you will normally see a number of processes that can stir the sediment at different times, such as e.g. storms and burrowing animals. And again, it won't apply to running waters.

Thus the “rapid removal” concept is purely a risk assessment tool and not applicable to hazard identification and classification, and has not been accepted for hazard identification under the CLP and GHS.

Further, it is in the dossier suggested that 70% removal of the soluble form of a metal would be analogous to 70% degradation (mineralization) of an organic substance.

However, recall that the 70 % (or 60% depending on test-method) mineralization of organic substances really represents close to 100% degradation, as a substantial part of the last 30 % is built into microbial biomass. A 70% removal of a metal is therefore not at all equivalent with the 70 % mineralization of organics.

Also, looking at the transformation/dissolution protocol results given in the voluntary risk assessment (VRAR) Appendix K1, it is evident that there is a marked *increase* in soluble Cu from day 7 to day 28 (about a factor of 4). If there was a rapid transformation of soluble forms to insoluble forms this would be seen as a marked *decrease* of soluble forms in the T/D

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

protocol tests. The table below is from VRAR:

**Table 8:** Summary of the transformation/dissolution data obtained for CuO, at different loadings and different pHs.

CuO loading rate (mg/l)	Time (days)	Measured Cu concentration (µg/l)		
		pH6	pH7	pH8
1	7	49	5	0
10	7	221	22	3
100	7	980	64	10
1	28	210	9	1

The implication of this is that the substance cannot be regarded as rapidly “degrading”, and therefore the chronic classification should be **Chronic 1 with an M-factor of 1**.

Danish Environmental Protection Agency,

Strandgade 29, DK-1401 Copenhagen K, Denmark

**Dossier Submitter’s Response**

In the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have indeed been deleted. Moreover, as no consensus was found during the ECHA workshop on the concept of rapid removal on February 8<sup>th</sup>, 2012, and taking into account comments from several MS (Finland, Germany, Denmark, Belgium, UK) this concept might be not considered in the current assessment. The long-term classification and M factors would therefore need to be updated accordingly (see final proposal for Chronic classification and M factor at the end of this document).

**RAC’s response**

We agree with the comments made about the rapid removal concept, and note that the DS does too. This affects the chronic classification.

Date	Country	Organisation	Type of Organisation	Comment number
03.02.2014	Finland		MemberState	6

**Comment received**

Comments by the Finnish Competent Authority:

The CLH proposal includes an assumption that copper undergoes rapid removal from the water column, which is proposed to correspond to rapid environmental transformation as defined in the classification criteria. The Finnish CA considers that the provided justification for rapid environmental transformation based on the rapid removal of copper (i.e. more than 70% removal of copper from the water column within 28 days, as indicated by the TICKET-UWM model simulations), is not acceptable.

In the CLH report, it is mentioned that "the processes considered by the model include complexation by aqueous inorganic and organic ligands such as dissolved organic carbon (DOC), adsorption to particulate phases such as particulate organic carbon (POC) and iron/manganese oxides, binding to biological receptors (biotic ligands), dissolution kinetics of metals powders, and cycling of organic matter and sulfide production in lakes"

It is noted that the above-mentioned processes are dependent on site-specific factors and may vary spatially and temporally. Therefore, these factors cannot be used for hazard

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

assessment which should be based on intrinsic properties of the substance and should not be dependent on local conditions.

It is also noted that in the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have been deleted for the time being as explained in the comment by ECHA (p.606 of the guidance).

In the CLH report the lowest recorded geometric mean LC50 value was mentioned to be 0.0081 mg Cu/L for fish *Pimephales promelas* for pH 5.5-6.5. However, this value has not been used as in the table p. 176 the lowest reference value LC50 (mg/l) for pH 5.5-6.5 was claimed to be 0.0292 mg/l. It is unclear where this value comes from. The classification for acute hazard should be based on the lowest reference value of 0.0081 mg/l (acute ERV-CH<sub>2</sub>Cu<sub>2</sub>O<sub>5</sub> 0.014 mg/l) which, however, would not change the classification in this case.

Considering the proposal for chronic hazard, as there is no reliable evidence of rapid environmental transformation and taking into account the lowest chronic ERV- CH<sub>2</sub>Cu<sub>2</sub>O<sub>5</sub> value of 0.013 mg/l (<0.1), the classification for chronic hazard should be Category chronic 1, H410, with an M-factor of 1.

**Dossier Submitter's Response**

In the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have indeed been deleted. Moreover, as no consensus was found during the ECHA workshop on the concept of rapid removal on February 8<sup>th</sup>, 2012, and taking into account comments from several MS (Finland, Germany, Denmark, Belgium, UK) this concept might be not considered in the current assessment. The long-term classification and M factors would therefore need to be updated accordingly (see final proposal for Chronic classification and M factor at the end of this document).

**RAC's response**

We agree with the comments made about the rapid removal concept, and note that the DS does too. This affects the chronic classification.

The comments also point out inconsistencies in acute data presentation for fish, and we have clarified the choice of data in the opinion.

Date	Country	Organisation	Type of Organisation	Comment number
31.01.2014	United Kingdom	Regulatory Compliance Limited	BehalfOfAnOrganisation	7

**Comment received**

*ECHA note: The information below was provided in CLH dossier comments Basic CuCO<sub>3</sub> ECI Jan 2014.doc [attachment no.2]*

**ECI COMMENTS TO**

**CLH REPORT: PROPOSAL FOR HARMONIZED CLASSIFICATION AND LABELLING OF BASIC COPPER CARBONATE [COPPER (II) CARBONATE - COPPER (II) HYDROXIDE (1:1)] (CH<sub>2</sub>Cu<sub>2</sub>O<sub>5</sub>)**

## ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)

These comments also reflect the considerations of the following task forces and consortium;

European Antifouling Copper Task Force

Wood Preservative Copper Task Force

The European Union Copper Task Force (Plant Protection Products Regulation [PPPR])

Copper Compound Consortium

### ABSTRACT

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We acknowledge and appreciate the alignment with the copper risk assessment dossier as well as the incorporation of some post risk assessment data.

For most endpoints, the data used and interpretation of the data reflect the hazard profiles agreed in the copper risk assessment report (RAR) and used for the REACH dossiers.

For the environmental endpoints, we noted some differences between the copper carbonate CLH report and the REACH dossier. These differences did not lead to a different classification.

### 1) INTRODUCTION

We appreciate the opportunity to review the CLH report but do regret the significant overlap between the public consultation period and the year-end holidays.

We acknowledge and appreciate the alignment between the CLH report and the copper risk assessment dossier as well as the incorporation of some post risk assessment data.

For the environmental endpoints, we noted some differences between the copper carbonate CLH report and the REACH dossier. These differences did not lead to a different classification. Please find below a more detailed review on the environmental hazard assessment.

### 2) HUMAN HEALTH HAZARDS

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No comments.

### 3) ENVIRONMENTAL HAZARDS

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In the CLH and REACH dossier, the following classifications for environmental hazard were derived:

**Acute category 1. M factor = 10.**

**Chronic category 2.**

Some differences in the assessment were noted as described below.

#### 3.1 ECOTOXICITY DATABASE

The RAR ERVs, retained in the CLH report, are slightly higher than the ones defined in the REACH dossier because in the RAR geometric mean values were derived, also when only 2 and 3 data-points per species were available. In the REACH report, the geometric mean was only applied if 4 or more data-points are available. This refinement slightly lowered some species-specific reference values (more information from Van Sprang and Delbeke, 2010 -Attachment 1).

Table 1 summarises the ERVs retained from the DAR, RAR and REACH, expressed as mg copper carbonate/L

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

(after molecular weight translation)

**Table 1: Summary of the acute and chronic ERVs for copper carbonate**

Source	pH range	Acute ERV CuCO <sub>3</sub>	Chronic ERV CuCO <sub>3</sub>
RAR	5.5-6.5	0.051	0.035
	>6.5-7.5	0.082	0.013
	>7.5-8.5	0.052	0.028
REACH	5.5-6.5	0.043	0.035
	>6.5-7.5	0.061	0.013
	>7.5-8.5	0.052	0.020
	across all pHs	0.060	0.026

Note: In the RAR and the REACH dossier, the ecotoxicity data from *P. promelas* at pH 6 (Erickson *et al.*, 1996) were rejected and it may be clarifying to also mention this in the CLH report.

The test was performed with larvae (< 24 h old) in a flow-through with a very short retention time ( $\pm$  45 min.), using a diluted reconstituted medium (prepared from Lake Superior water through reverse osmosis) with a low hardness (22 mg/l CaCO<sub>3</sub>) and DOC concentration (reverse osmosis) This test performed represent worst case conditions explaining therefore this low LC50 value. Moreover the observed pH dependency observed for *P. promelas* at (sensitivity at pH 6 versus pH 7) is unexpected and may be related to insufficient adaptation to low pH conditions (from Van Sprang and Delbeke, 2010 -Attachment 1).

### 3.2 CLASSIFICATION

The CLH and REACH dossiers consider copper carbonate as fully soluble (4.7 mg/L at pH 7 and 0.01 mg/L at pH 9). No transformation dissolution data are available. For comparison purposes, the classification versus solubility for copper compounds and copper flake is presented in Attachment 2 for completeness.

The CLH and REACH dossiers consider copper carbonate as rapid degradable (with evidence of removal from the water column presented in the CLH and REAH reports).

Classification in both dossiers (CLH and REACH) is therefore based on straight comparison between ERV values (Table 1) and classification cut-off values.

- Table 1 consistently indicated Acute ERV values between < 0.1 mg/L and >0.01 mg/L. The assessment therefore leads to an environmental hazard **Acute 1 - H400. M factor = 10.**
- For chronic toxicity, the ERVs are <0.1 mg/L and >0.01 mg/L leading to an environmental hazard classification entry as **Chronic 2.**

### 4) RELEVANT ATTACHMENTS

Attachment 1: Van Sprang and Delbeke, 2010

Attachment 2: Classification versus solubility of copper compounds and copper flake

### CONTACTS

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Carol Mackie *Secretariat of the Copper Compound Consortium, Regulatory Compliance Ltd, 6 Dryden Road, Bilston Glen, Loanhead, Midlothian, EH20*

*ECHA note: The information below was provide in Classification versus pH and solubility.doc [attachment no.3]*

## ECI ATTACHMENT (2)

### FOR INFORMATION - CLASSIFICATION VERSUS SOLUBILITY FOR COPPER COMPOUNDS AND COPPER FLAKE

This paper also reflects the considerations of the following task forces and consortium;

European Antifouling Copper Task Force

Wood Preservative Copper Task Force

The European Union Copper Task Force (Plant Protection Products Regulation [PPPR])

Copper Compound Consortium

### 1) INTRODUCTION

Following the review of the ANSES CLH documents for copper compounds and copper flakes, ECI in collaboration with the various copper task forces<sup>1</sup> would like to raise the following discussion as applicable to all the available compounds under consideration.

The ecotoxicity reference values (ERVs) for copper/copper compounds are based on the reliable/relevant ecotoxicity tests carried out with soluble copper compounds (e.g. CuSO<sub>4</sub>, CuCl) and retained in the copper risk assessment. The test results (e.g. LC<sub>50</sub>) from various compounds are combined and expressed as soluble copper ions (RAR and Van Sprang and Delbeke, 2010). For classification purposes, the ERV values are obtained after data-aggregation and translation to the respective copper compounds using a molecular weight translation (soluble compounds) or using the results of the transformation/dissolutions (sparingly soluble copper compounds, copper powders and copper massives). Therefore, consistency in classification across copper/copper compounds can be assessed based in information of molecular weight and solubility (see Table 1). From Table 1, the highest classification of CuSO<sub>4</sub> is thus expected. In addition, the available data in the CLH reports and transformation dissolution (TD) data also show that the solubility of all the other compounds including copper flakes currently under consideration is dependent on pH.

**Table 1: Solubility of copper compound/flakes across the pH range tested**

**a) Standard OECD solubility testing**

Compound	pH range				Source
	5.5-6.5	>6.5-7.5	>7.5-8.5	>8.5-10	
	Solubility (mg/L)				
CuSO <sub>4</sub> .5H <sub>2</sub> O	220000				1
BCC	-	4.68	-	0.01	1
Bordeaux Mixture	-	2.2	-	1.1	1
Cu <sub>4</sub> (OH) <sub>6</sub> (SO <sub>4</sub> )	3.42	-	-	0.255	1
CuSCN	-	2.3	-	0.12	1

<sup>1</sup> European Antifouling Copper Task Force; Wood Preservative Copper Task Force; The European Union Copper Task Force (Plant Protection Products Regulation [PPPR]); Copper Compound Consortium



**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

<b>CuOCl</b>	1.19	-	-	0.525	1
<b>CuOH</b>	-	0.9318	-	0.0066	1
<b>Cu2O</b>	-	0.639	-	0.539	1
<b>Copper flakes*</b>	-	0.27**	-	0.13	2
<b>CuO</b>	0.394	-	-	0.01	1

**b) Transformation/dissolution testing**

Compound	pH range				Source
	5.5-6.5	>6.5-7.5	>7.5-8.5	>8.5-10	
	Solubility (mg/L)				
<b>Cu2O</b>	0.236	0.098	<1	-	3
<b>Copper flakes</b>	0.721	0.363	-	-	4
<b>CuO</b>	0.049	0.005	0.00	-	5

Key

\* Data at pH 4 was reported as 192 mg/L but not presented in table as this was more likely to reflect the oxido-reduction reaction of the copper metal into ionic copper [Cu(0) → Cu(I) → Cu (II)] which is promoted at low pH.

\*\*Carried out at 20°C at 30°C 0.32 mg/L was reported

1 - Endpoints taken from standard OECD solubility studies see Section 5.6 of CLH report from ANSES

2 - Endpoints taken from standard OECD solubility studies see Section 1.3; Table 9 of CLH report from ANSES

3 - Results from T/D study reported for ISO 6341. Data presented to the 2001 'Meeting on environmental effects' part of the Commission Working Group on the Classification and Labelling of Dangerous Substances ref: ECBI/61/95 Add. 135.

4 - Schaefers and Klawonn (2013) data provided by ECI within commenting document to CLH

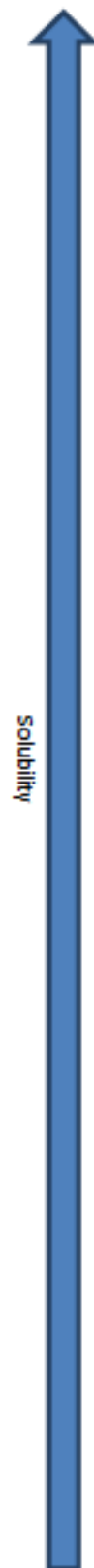
5 - Rodriguez et al., 2000 - data presented in REACH 2013 updates and available in Report available from the copper RAR (2008) (Annex K3)

The overall impact of solubility on the classification proposals by the CLH report across all the compounds and copper flakes can be seen in see Table 2 in addition the classifications as proposed by ECI and task force commenting documents.

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

**Table 2: ECI Proposed Classification of copper compounds and copper flake across pH**

Compound	Classification	Proposed CLH	Proposed by ECI at pH range			Proposed ECI
			5.5-6.5	>6.5-7.5	>7.5-8.5	
CuSO4	Acute	1	1	1	1	1
	M-Factor	10	10	10*	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
BCC	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
Bordeaux Mixture	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
Cu4(OH)6(SO4)	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
CuSCN	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
CuOCl	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	2	2	2	2	2
	M-Factor	-	-	-	-	-
CuOH	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	1	2	2	2	2
	M-Factor	1	-	-	-	-
Cu2O	Acute	1	1	1	1	1
	M-Factor	100**	10	10	10	10
	Chronic	1	2	2***	2	2
	M-Factor	1	-	-	-	-
Copper flake	Acute	1	1	1	1	1
	M-Factor	10	10	10	10	10
	Chronic	1	2	2	n/c	2
	M-Factor	1	-	-	-	-
CuO	Acute	1	1	1	1	1
	M-Factor	10	1	1	1	1
	Chronic****	1	2	3	n/c	2
	M-Factor	1	-	-	-	-



*n/c – Not Classified*

*\*M=1 for RAR data with ERV of 0.119 mg/l*

*\*\* considered to be an error introduced to CLH document by ANSES (see individual commenting document)*

*\*\*\* judgment made since compound is of relative low solubility and ERV of 0.008 mg/l is borderline, Chronic 1 is considered an over prediction when comparing toxicity with soluble data of CuSO4*

*\*\*\*\* Calculated from 28 d TD study by dividing 1 mg/l result by factor of 10*

## ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)

### 2) OVERALL CONCLUSION

The ERV values for copper and copper compounds for both acute and chronic environmental endpoints have historically been derived using high quality ecotoxicity studies using soluble copper compounds. This ensures that consistent ERV values are derived across compounds. This consistent ERV allows to compare classification based on potential bioavailability, according to the results of solubility studies (derived using OECD guidelines or by transformation/dissolution). Using this proposal, the most soluble copper compounds would carry the most stringent environmental classification (see Table 2).

### CONTACTS

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### Dossier Submitter's Response

In the current published version of the CLP guidance (Guidance on the Application of the CLP Criteria Version 4.0 – November 2013) the parts concerning "rapid removal from water column" have indeed been deleted. Moreover, as no consensus was found during the ECHA workshop on the concept of rapid removal on February 8<sup>th</sup>, 2012, and taking into account comments from several MS (Finland, Germany, Denmark, Belgium, UK) this concept might be not considered in the current assessment. The long-term classification and M factors would therefore need to be updated accordingly (see final proposal for Chronic classification and M factor at the end of this document).

### RAC's response

We agree with the DS response about the rapid removal concept, which affects the chronic classification. Our reasons are given in the opinion.

We note that the DS has not responded to any of the other comments that were made. These point out differences in data aggregation between the REACH registration dossiers and the CLH report which result in different ERV values for some substances. We have considered this in the opinion and shown how the ERVs are calculated for each substance.

The comments also highlight some concerns about the ecotoxicity data for *P. promelas* at pH 6 (Erickson et al., 1996), which are used in the CLH report but rejected in the REACH registration dossiers. This study is important as it appears to be the most sensitive for fish, and we have discussed some of the issues in the opinion.

The comments also refer to transformation/dissolution (T/D) data and relative solubility of the different substances, and state that the most soluble copper compounds would carry the most stringent environmental classification. We note that only some substances have T/D data. We have considered solubility for each substance in the opinions (except for copper flakes, for which T/D data were used) – in our view, all of the substances can be considered to be readily soluble metal compounds in accordance with the CLP Guidance. The stringency of the classification depends not only on solubility but also molecular weight and the number of copper atoms per substance. This is clarified in each opinion.

### Dossier Submitter's New Chronic Classification proposal without rapid removal concept

chronic 1  
M = 10

**ANNEX 2 - COMMENTS AND RESPONSE TO COMMENTS ON CLH PROPOSAL ON COPPER(II) CARBONATE-COPPER(II) HYDROXIDE (1:1)**

**ATTACHMENTS RECEIVED:**

- 1. Danish comments on the environmental classification of copper (II) carbonate** (file name: Rapid-degradation-copper (II) carbonate.doc) submitted by Denmark on 30 January 2014 [The content was copied to comment no. 5]
- 2. CLH report: proposal for harmonized classification and labelling of basic copper carbonate [copper (ii) carbonate – copper (ii) hydroxide (1:1)] (CH<sub>2</sub>Cu<sub>2</sub>O<sub>5</sub>)** (file name: CLH dossier comments Basic CuCO<sub>3</sub> ECI Jan 2014.doc) submitted by Regulatory Compliance Limited on 31 January 2014 [The content was copied to comment 7]
- 3. ECI attachment (2) for information - classification versus solubility for copper compounds and copper flake** (file name: Classification versus pH and solubility.doc) submitted by Regulatory Compliance Limited on 31 January 2014 [The content was copied to comment 7]
- 4. Acute & chronic ecotoxicity of soluble copper species in view of hazard classification of copper and copper compounds** (file name: Van Sprang and Delbeke\_2010.pdf) submitted by Regulatory Compliance Limited on 31 January 2014 [please refer to comment 7]