The Value of Reducing Children's Exposure to Lead (Pb)

A stated preference approach



Joel Atherton – LSE Giles Atkinson – LSE Stavros Georgiou – HSE Susana Mourato – LSE

ECHA Workshop, Helsinki – 11-12 January 2016



THE LONDON SCHOOL OF ECONOMICS AND POLITICAL SCIENCE

<u>Overview</u>

A new approach to valuing lead (Pb) exposure

- Lead and its health impacts
- Existing literature
- Methods
- Results
- Discussion & Conclusion
- Questions and Further research



Lead and its health impacts (1)

- High lead exposure can cause damage to the central nervous system, blood cell creation, liver and kidneys
- No safe threshold
- Chronic lead exposure is still a concern, especially in young children:
 - Greater absorption rate
 - Developmental vulnerabilities
 - Mouthing





(Ziegler et al. 1978; Tong et al. 2000; Lanphear et al. 2002; Lidsky and Schneider 2003; Koller et al. 2004; Kalia and Flora 2005; Bellinger 2008; Chandramouli et al. 2009)

Lead and its health impacts (2)

- Low-level lead exposure in young children can cause physical and neurobehavioural effects:
 - Immune system damage
 - Reproductive impairments
 - Delayed growth
 - Learning difficulties
 - Antisocial behaviour
 - Reduced IQ scores
- Estimated gain of 1 IQ point per 1.949 μg/dL BLL reduced (Lanphear et al. 2005; Gould 2009)



(Grosse et al. 2002; Selevan et al. 2003; Miranda et al. 2007; Nevin 2007; Reyes 2007; Bellinger 2008; Chandramouli et al. 2009; WHO 2010; McLaine et al. 2013)

Valuing IQ

• Estimated effect of IQ changes on lifetime earnings

 e.g. 1 IQ point reduction = 2.4% reduction in lifetime earnings (EPA 1998)

- Household-level valuations of non-use benefits
 - Revealed preference using chelation therapy payments in the USA. WTP per IQ point of just over £1,000 (Agee and Crocker 1996; Lutter 2000)



Stated preference – using a parental valuation of a hypothetical 10 year-old child in the USA. WTP per IQ point of £400 (von Stackelberg and Hammitt 2009)

(Grosse et al. 2002)

Objectives

- Provide new (and policy relevant) approach to valuing lead exposure
- Strong focus on respondent education regarding the lead>IQ>end-point scenario
- Explore scope sensitivity
- Provide a household measure of IQ change value (in the context of lead exposure)
 - Also relevant to other heavy metal exposures, health treatments and education policies

Survey Design

• Payment vehicle

5-18% EU children <3 years potentially exposed to lead via consumer products (ECHA, 2013)

- Focus Groups
- Pilots
- Online survey (15minutes) to >3,000 respondents (July 2014)
 - > Attitudes, knowledge and behaviour
 - Educate respondents (juvenile lead exposure; IQ changes; quiz test)
 - DBDC WTP question and follow-ups
 - socio-economic characteristics



The IQ change scenario (1)

The IQ scale

"For the [number of] children who will be affected by this new regulation, **their IQ score is expected to increase by about 10 points** as a result of their reduced exposure to lead (Pb)."



The IQ change scenario (2)

The IQ change context

- Used background information from the IQ change literature
- Interviews/discussions with experts in public health, childhood learning and IQ measures including:
 - Anna Freud Centre
 - Early Intervention Foundation (KCL)
 - University of Bristol
 - Centre for Cognitive Ageing and Cognitive Epidemiology (Edinburgh Uni)
 - Family Achievement Clinic (Cleveland, USA)
 - Institute of Education (University of London)
 - Psychometrics Centre (Cambridge Uni)
 - Public Health England
 - Penn State College of Education (USA)
 - University College London



The IQ change scenario (2)

The IQ change context

Compared with a child who has the average IQ of 100 points, when a child with an IQ of 110 points grows up she/he is:

- > Expected to have a better paid job with more responsibility
- Less likely to get arrested
- > More likely to live in a detached house
- Expected to earn at least two extra GCSEs at grades A*-C
- More likely to take school subjects such as English, Maths, Science, Geography, History and Language

The IQ change scenario (3)

Outcome probability variations

- Probability was repeated throughout the survey either '1 in 10', '1 in 100' or '1 in 1,000'
- Tested in 'true or false' quiz
- Visual aid provided



The WTP Question

- Two-week payment period
- Previous fortnight spend exercise
- Cheap talk

10p

• Minimum time limits used throughout

"Over a typical two-week period of time (not necessarily the last two weeks), do you think your household would be happy to pay the following extra amount (above and beyond your normal spending habits) for these three groups of consumer products?"

£3

£8

f70

£20

Protests and Non-responses

- 3,197 completed surveys
- 170 (5%) removed (protest or invalid bids)

(e.g. "did not understand the WTP question" or "did not believe the scenario to be realistic")

- 374 declined household income assigned the average
- Minimum response times set

<u>Results</u>

- Logit, Probit and DBDC models were run
- DBDC models produced considerably smaller WTP estimates
- Most variables performed as expected
- Sample weights had negligible impact on WTP

Logit: Compared with '1 in 10' outcome probability, firstbid acceptance probability drops:

- 19% (p<0.05) for '1 in 100' probability
- 28% (p<0.01) for '1 in 1,000' probability

Variable	Coefficient	95% Confidence Intervals
prob 0.001	397.5816***	355.4133, 439.75
	(21.51486)	
age	-1.549377**	-3.019115,079639
	(0.74988)	
parent	52.3062**	7.075457, 97.53694
	(23.07733)	
hhincome	1.365592***	.6203623, 2.110821
	(0.3802261)	
envreguknoten	82.42617***	41.5384, 123.3139
	(20.86149)	
childeasybin	74.78898***	24.47084, 125.1071
	(25.67299)	
respgov	68.1726***	24.88009, 111.4651
	(22.08842)	
resppargua	135.8434***	95.51016, 176.1766
	(20.57854)	
respprod	81.17527***	30.12298, 132.2276
	(26.04756)	
charityhighbin	59.71615***	16.51372, 102.9186
	(22.04246)	
constant	-153.0721***	-246.2495, -59.89474
	(47.54034)	
Observations	3027	
Log Likelihood	-6069.7297	

Standard errors in parentheses. ***=p<0.01, **=p<0.05, *=p<0.1

<u>Results – Scope Insensitivity</u>



FIRST BID VALUE (£)

Discussion

- '1 in 10' level (n=997) produced most conservative WTP estimates
- Mean household WTP figure is given as £872 IQ-point⁻¹ child⁻¹ yr⁻¹ (p<0.001)
- Figure recommended for policy use applies parental value, so:

£892 IQ-point⁻¹ child⁻¹ yr⁻¹ (£788–997)

£458 μ g-lead⁻¹ dL-blood⁻¹ child⁻¹ yr⁻¹

- Scope issue:
 - No variation in low bid amounts
 - Starting point bias
 - 'Independent' non-use WTP values

(Cicchetti and Wilde, 1992; Hausman and McPherson, 1993; Rolfe and Windle, 2015)

Conclusion

• £892 IQ-point⁻¹ child⁻¹ yr⁻¹

(this study)

- ~£400 (Stackelberg and Hammitt 2009)
- ~£1,000 (Lutter 2000)
- Improved and policy relevant measure of value

Incorporates explicit non-use benefits associated with neurodevelopmental impacts (e.g. elevated academic ability, upgraded housing and increased earnings)

First estimate from Europe, with various policy applications (some other heavy metal exposures; health; and education evaluation)

References

- Agee MD, Crocker TD. 1996. Parental altruism and child lead exposure: Inferences from the demand for chelation therapy. Journal of Human Resources 31:677-691.
- Bateman IJ, Carson RT, Day B, Hanemann M, Hanley N, Hett T, et al. 2002. Economic Valuation with Stated Preference Techniques: A Manual. Cheltenham: Edward Elgar Publishing Limited.
- Bellinger DC. 2008. Very low lead exposures and children's neurodevelopment. Current Opinion in Pediatrics 20:172-177.
- Brown VJ. 2007. Methylmercury and IQ: Dose-Response Estimate of Prenatal Effect. Environmental Health Perspectives 115:212.
- Chandramouli K, Steer CD, Ellis M, Emond AM. 2009. Effects of early childhood lead exposure on academic performance and behaviour of school age children. Archives of Disease in Childhood 94:844-848.
- Cicchetti CJ, Wilde LL. 1992. Uniqueness, irreversibility, and the theory of nonuse values. American Journal of Agricultural Economics 74:1121-1125.
- Deary IJ, Strand S, Smith P, Fernandes C. 2007. Intelligence and educational achievement. Intelligence 35:13-21.
- ECHA (European Chemicals Agency). 2013. Annex XV Restriction Report Proposal for a Restriction: Lead and its Compounds in Articles Intended for Consumer Use. Available: http://www.unep.org/chemicalsandwaste/Portals/9/Lead_Cadmium/docs/GC27%20Followup%202013/restriction_report_annex_xv_LEAD_and_LEAD_compounds_en.pdf [accessed 9 July 2014].
- EPA (U.S. Environmental Protection Agency). 1998. Economic Analysis of Toxic Substances Control Act Section 403: Hazard Standards. Washington DC: Environmental Protection Agency.
- Gould E. 2009. Childhood Lead Poisoning: Conservative Estimates of the Social and Economic Benefits of Lead Hazard Control. Environmental Health Perspectives 117:1162-1167.
- Grosse SD, Matte TD, Schwartz J, Jackson RJ. 2002. Economic gains resulting from the reduction in children's exposure to lead in the United States. Environmental Health Perspectives 110:563-569.
- Hansen KT, Heckman JJ, Mullen KJ. 2004. The effect of schooling and ability on achievement test scores. Journal of Econometrics 121:39-98.
- Hausman DM, McPherson MS. 1993. Taking ethics seriously: economics and contemporary moral philosophy. Journal of Economic Literature 31:671-731.
- Kalia K, Flora SJ. 2005. Strategies for safe and effective therapeutic measures for chronic arsenic and lead poisoning. Journal of Occupational Health 47:1-21.
- Koller K, Brown T, Spurgeon A, Levy L. 2004. Recent Developments in Low-Level Lead Exposure and Intellectual Impairment in Children. Environmental Health Perspectives 112:987-994.
- Lanphear BP, Hornung R, Ho M, Howard CR, Eberly S, Knauf K. 2002. Environmental lead exposure during early childhood. Journal of Pediatrics 140:40-7.
- Lanphear BP, Hornung R, Khoury J, Yolton K, Baghurst P, Bellinger DC, et al. 2005. Low-level environmental lead exposure and children's intellectual function: an international pooled analysis. Environmental Health Perspectives 113:894-899.
- Lidsky TI, Schneider JS. 2003. Lead neurotoxicity in children: basic mechanisms and clinical correlates. Brain 126:5-19.
- Lutter RW. 2000. Valuing children's health: A reassessment of the benefits of lower lead levels. AEI-Brookings Joint Center for Regulatory Studies Working Paper No 00-02, 1-16.
- Mackintosh NJ. 2011. IQ and Human Intelligence. Oxford:Oxford University Press.
- Mackintosh NJ, Mascie-Taylor CG. 1985. The I.Q. Question. In: Education for All Report of the Committee of Inquiry into the Education of Children from Ethnic Minority Groups (Lord Swann, ed). London: HMSO, 126-163.
- McLaine P, Navas-Acien A, Lee R, Simon P, Diener-West M, Agnew J. 2013. Elevated blood lead levels and reading readiness at the start of kindergarten. Pediatrics 131:1081-1089.
- Miranda ML, Kim D, Galeano MA, Paul CJ, Hull AP, Morgan SP. 2007. The relationship between early childhood blood lead levels and performance on end-of-grade tests. Environmental Health Perspectives 115:1242-1247.
- Mulhern RK, Palmer SL, Merchant TE, Wallace D, Kocak M, Brouwers P, et al. 2005. Neurocognitive Consequences of Risk-Adapted Therapy for Childhood Medulloblastoma. Journal of Clinical Oncology 23:5511-5519.
- Nevin R. 2007. Understanding international crime trends: The legacy of preschool lead exposure. Environmental Research 104:315-336.
- Reyes JW. 2007. Environmental Policy as Social Policy? The Impact of Childhood Lead Exposure on Crime. The B.E. Journal of Economic Analysis & Policy 7:1-43.
- Rolfe J, Windle J. 2015. Do Respondents Adjust Their Expected Utility in the Presence of an Outcome Certainty Attribute in a Choice Experiment?. Environmental and Resource Economics 60:125-142.
- Selevan SG, Rice DC, Hogan KA, Euling SY, Pfahles-Hutchens A, Bethel J. 2003. Blood Lead Concentration and Delayed Puberty in Girls. The New England Journal of Medicine 348:1527-1536.
- Von Stackelberg K, Hammitt J. 2009. Use of Contingent Valuation to Elicit Willingness-to-Pay for the Benefits of Developmental Health Risk Reductions. Environmental and Resource Economics 43:45-61.
- Tong S, von Schirnding YE, Prapamontol T. 2000. Environmental lead exposure: a public health problem of global dimensions. Bulletin of the World Health Organization 78:1068-1077.
- WHO (World Health Organization). 2010. Childhood Lead Poisoning. Geneva, Switzerland: WHO Press. Available: http://www.who.int/ceh/publications/leadguidance.pdf [accessed 3 August 2014].
- Wright JP, Dietrich KN, Ris MD, Hornung RW, Wessel SD, Lanphear BP, et al. 2008. Association of prenatal and childhood blood lead concentrations with criminal arrests in early adulthood. PLoS Medicine 5:e101.
- Ziegler EE, Edwards BB, Jensen RL, Mahaffey KR, Fomon SJ. 1978. Absorption and Retention of Lead by Infants. Pediatric Research 12:29-34.

Questions and Ideas

- 1. How to compare 'lifetime' and 'annual' values?
- 2. Further causes for 'scope insensitivity'?
- 3. How to incorporate other health impacts (beyond IQ)?

- Extend similar research to other EU countries
- Need more neurobehavioural valuation studies
- Valuation studies where risks (or policy outcomes) are uncertain

Joel Atherton – j.p.atherton@lse.ac.uk





THE LONDON SCHOOL OF ECONOMICS AND POLITICAL SCIENCE